The Helena Public Schools educate, engage, and empower each student to maximize his or her individual potential with the knowledge, skills and character essential to being a responsible citizen and life-long learner.

## Board of Trustees Budget and Finance Committee

February 14th, 2023 - 12:00p.m.
Lincoln Center
1325 Poplar St., Helena, MT, 59601
and via TEAMS
Members of the public are able to attend remotely by clicking here:

## Click here to join the meeting

## AGENDA

I. CALL TO ORDER / INTRODUCTIONS
II. GENERAL PUBLIC COMMENT: This is the time for comment on public matters that are not on the agenda. Public matters do not include any pending legal matters, private personnel issues or private student issues. Please do not attempt to address such issues at this time or you will be ruled out of order. The Board cannot enter into a discussion during General Public Comment.
III. REVIEW OF AGENDA
IV. REVIEW OF THE 01.10.23 BUDGET AND FINANCE COMMITTEE MINUTES
V. ITEMS FOR INFORMATION/DISCUSSION
A. Budget to Actual Reports
B. Five Year Budget Forecast \& Assumptions
VI. BOARD COMMENTS
VII. ADJOURNMENT

The Helena Public Schools educate, engage, and empower each student to maximize his or her individual potential with the knowledge, skills and character essential to being a responsible citizen and life-long learner.

Board of Trustees<br>Budget and Finance Committee<br>Lincoln Campus<br>And via Microsoft Teams<br>Tuesday, January 10th, 2023-12:00pm

## MINUTES

## ATTENDEES

Trustees:
Janet Armstrong, Committee Chair
Kay Satre, Committee Member
Terry Beaver, Committee Member
Luke Muszkiewicz, Trustee

Others:
Rex Weltz, Superintendent
Jane Shawn, HEA President
Keri Mizell, Human Resources Director
Karen Ogden, Communications Officer
Janelle Mickelson, Business Manager \&
District Clerk
Brian Cummings, Assistant Superintendent
K-6
Gary Myers, Director of Educational
Technology
Joslyn Davidson, Curriculum Administrator
Candice Delvaux, Executive Assistant
Kaitlyn Hess, Assessment and Federal
Programs
Lona Carter, School Health Grant Facilitator
Barb Ridgway, Chief of Staff

## I. CALL TO ORDER

Committee Chair, Janet Armstrong, called the meeting to order at 12:01 p.m.

## II. GENERAL PUBLIC COMMENT

There was no general public comment.
III. REVIEW OF AGENDA

No changes were made to the agenda.

## IV. APPROVAL OF MINUTES

The committee reviewed and approved the 12.13.22 Budget and Finance Committee Meeting Minutes.

## V. ITEMS FOR INFORMATION/DISCUSSION

## A. Budget to Actual Reports

Mrs. Janelle Mickelson, Business Manager and District Clerk for Helena Public Schools, reviewed the budget to actual reports for the elementary general fund and high school general fund with the Budget and Finance Committee.

## B. Five-Year Budget Forecast

The committee reviewed the five-year budget forecast. The five-year budget forecast included projected wages, as well as projected budget for both the elementary and the high school. The committee discussed that these are numbers based on assumptions, and those assumptions may change. We are waiting for the February ANB count which will affect these numbers, as well as, the results from legislation for school funding.

Mrs. Janelle Mickelson, Business Manager, reviewed the methodology behind the recap with the Budget and Finance Committee. Mrs. Mickelson reviewed the methodology to calculate ANB, the methodology to calculate budget authority limits, and the methodology to calculate expenditure budgets. Mrs. Mickelson pointed out
there is an assumed 46 to 48 percent increase in natural gas costs in FY 2024 based on national forecasts and we are anticipating a 20 to 45 percent increase in O \& M costs. The committee had a robust discussion regarding employees that are currently in "ghost" steps and about Montessori stipends and certifications. The committee also discussed the upcoming election timeline.

Ms. Mickelson concluded by mentioning that we do take into consideration projected inflationary increases from legislation when creating the five-year budget forecast, but our ability to run general fund levies is not included in the forecast. The committee discussed the importance of communication of the budget to the Helena Public School Administration team, employees, and the community.

## VI. BOARD COMMENT

Trustee Luke Muszkiewicz said it may be helpful to add to the five-year forecast a projection including the possibility of general fund levies. The general fund levies are up to the will of the voters and are not guaranteed, but it can be a source of possible revenue that we can take into consideration. Trustee Muszkiewicz suggested it would be helpful to consider retirements and replacements beyond FY 2022-23 when creating the five-year budget forecast.

Trustee Janet Armstrong said this is a big challenge but the public should feel confident and have a lot of trust in the decision making and thoughtfulness that is going on in the attempt to consider all the viewpoints with the end goal of meeting our mission of providing our students with the best education so that they are prepared as adults and will succeed. That will always be the focus, and we are united behind that.

## VII. ADJOURNMENT

Ms. Armstrong adjourned the meeting at 12:52 p.m.

HELENA SCHOOL DISTRICT NO. 1
FINANCIAL REPORT FOR 1/31/2023
ELEMENTARY GENERAL FUND

| Account <br> Description | Beginning Budget | Annual Budget (after transfers \& amendments) |  | Year-to-Date Expended \& Encumbered |  | Budget <br> Balance |  | \% Budget <br> Left |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administrative Salaries | \$ 2,528,416 | \$ | 2,528,416 | \$ | 2,436,137 | \$ | 92,278 | 3.6\% |
| Educator Salaries | 20,732,003 |  | 20,732,003 |  | 21,031,986 |  | $(299,983)$ | -1.4\% |
| Professional Salaries | 3,036,032 |  | 3,036,032 |  | 3,097,711 |  | $(61,679)$ | -2.0\% |
| Technical Salaries | 2,198,523 |  | 2,198,523 |  | 1,723,121 |  | 475,402 | 21.6\% |
| Clerical Salaries | 1,276,977 |  | 1,276,977 |  | 1,243,769 |  | 33,208 | 2.6\% |
| Service Worker Salaries | 2,152,317 |  | 2,152,317 |  | 2,188,861 |  | $(36,544)$ | -1.7\% |
| Para Professional Salaries | 2,553,574 |  | 2,553,574 |  | 4,351,753 |  | 100,194 | 3.9\% |
| Guest Educator Salaries | 397,371 |  | 396,371 |  | 232,924 |  | 163,447 | 41.2\% |
| Substitute Clerical Salaries | 1,500 |  | 1,500 |  | 6,654 |  | $(5,154)$ | -343.6\% |
| Substitue Service Worker | 30,000 |  | 30,000 |  | 38,398 |  | $(8,398)$ | -28.0\% |
| Substitute Para Salaries | 20,000 |  | 20,000 |  | 42,885 |  | $(22,885)$ | -114.4\% |
| Overtime | 22,177 |  | 22,177 |  | 36,489 |  | $(14,312)$ | -64.5\% |
| Sabbatical Leave Salaries | 68,589 |  | 68,589 |  | 73,362 |  | $(4,773)$ | -7.0\% |
| Coaching Salaries/Stipends | 98,550 |  | 98,550 |  | 72,489 |  | 26,061 | 26.4\% |
| Termination Pay | 300,000 |  | 300,000 |  | 51,893 |  | 248,107 | 82.7\% |
| Admin TSA Employer Match | 16,000 |  | 16,000 |  | 9,485 |  | 6,515 | 40.7\% |
| Workers' Comp/Benefits | 274,380 |  | 274,380 |  | 207,977 |  | 66,403 | 24.2\% |
| Crafts Benefits | 32,000 |  | 32,000 |  | 23,199 |  | 8,801 | 27.5\% |
| Cell phone stipends | 46,305 |  | 46,305 |  | 23,162 |  | 23,143 | 50.0\% |
| Contracted Services | 453,952 |  | 452,452 |  | 298,815 |  | 153,637 | 34.0\% |
| Gas | 308,710 |  | 308,710 |  | 116,653 |  | 192,057 | 62.2\% |
| Electricity | 533,710 |  | 533,710 |  | 284,461 |  | 249,249 | 46.7\% |
| Water | 110,255 |  | 110,255 |  | 101,820 |  | 8,435 | 7.7\% |
| Sewer | 54,490 |  | 54,490 |  | 36,374 |  | 18,116 | 33.2\% |
| Garbage | 41,450 |  | 41,450 |  | 19,868 |  | 21,582 | 52.1\% |
| Repair and Maintenance | 29,495 |  | 29,495 |  | 36,999 |  | $(7,504)$ | -25.4\% |
| Rental | 59,565 |  | 59,565 |  | 68,470 |  | $(8,905)$ | -14.9\% |
| Instructional Field Trips | 13,850 |  | 13,850 |  | 1,061 |  | 12,789 | 92.3\% |
| Liability/Other Insurance | 265 |  | 265 |  | 2,314 |  | $(2,049)$ | -773.3\% |
| Postage | 15,675 |  | 16,175 |  | 6,920 |  | 9,255 | 57.2\% |
| Advertising | 12,455 |  | 12,455 |  | 1,835 |  | 10,620 | 85.3\% |
| Printing | 173,710 |  | 182,710 |  | 106,030 |  | 76,680 | 42.0\% |
| Extracurricular Team Travel | 400 |  | 400 |  | 368 |  | 32 | 8.0\% |
| Travel | 57,792 |  | 57,792 |  | 39,012 |  | 18,780 | 32.5\% |
| Professional Development/Meetings | 92,010 |  | 93,010 |  | 25,281 |  | 67,729 | 72.8\% |
| Supplies | 1,309,649 |  | 1,302,009 |  | 361,618 |  | 940,391 | 72.2\% |
| Books | 74,905 |  | 91,373 |  | 72,138 |  | 19,235 | 21.1\% |
| Periodicals | 27,200 |  | 26,840 |  | 7,645 |  | 19,195 | 71.5\% |
| Minor Equipment | 71,057 |  | 71,057 |  | 12,184 |  | 58,873 | 82.9\% |
| Major Equipment \& Construction | 62,000 |  | 62,000 |  | - |  | 62,000 | 100.0\% |
| Dues and Memberships | 43,725 |  | 43,725 |  | 37,905 |  | 5,820 | 13.3\% |
| Contingency | 154,461 |  | 137,993 |  | - |  | 137,993 |  |
| Total Budget | \$39,485,494 | \$ | 39,485,494 |  | 38,530,027 | \$ | 2,853,840 | 7.2\% |

Budget Transfers

| From | To | Amount | Reason |
| :---: | :---: | :---: | :---: |
| Superintendent Contingency | Elementary Schools | $\$ 16,468$ | K-5 Library Supplement |





| Move to Interlocal: |  |  |
| :--- | ---: | ---: |
| Curriculum \& Technology <br> Property \& Liability Insurance <br> Superintendent Contingency | $\$ 750,760$ | $\$ 750,760$ |
| $\quad$-Without levies | $\$ 847,313$ | $\$ 974,410$ |
| $\quad-$ With levies | $\$ 401,628$ | $\$ 410,325$ |
| Reductions: <br> $10 \%$ of Building Budgets | $\$ 407,664$ | $\$ 417,380$ |
| 20\% of Department Budgets (excluding curriculum, | $\$ 49,418$ | $\$ 49,418$ |
| technology \& contingencies) | $\$ 247,844$ | $\$ 247,844$ |
| Deficit (without levies) | $-\$ 3,138,413$ | $-\$ 3,146,971$ |
| Deficit (with levies) | $-\$ 2,534,849$ | $-\$ 2,441,447$ |


| PROJECTED BUDGET: |  | \% of Budget |  |  | \% of Budget |  | \% of Budget |  |  |  | \% of Budget |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| High School |  | No Levies | Levies |  | No Levies | Levies |  | No Levies | Levies |  | No Levies | Levies |  | Budget |  |
| Teachers | \$14,483,962 | 63\% | 63\% | \$14,455,380 | 61\% | 61\% | \$14,684,896 | 61\% | 60\% | \$14,904,460 | 61\% | 60\% | \$15,032,402 | 61\% | 60\% |
| Custodial | \$980,487 | 4\% | 4\% | \$1,005,000 | 4\% | 4\% | \$1,030,124 | 4\% | 4\% | \$1,055,878 | 4\% | 4\% | \$1,082,275 | 4\% | 4\% |
| Secretarial | \$1,068,803 | 5\% | 5\% | \$1,095,523 | 5\% | 5\% | \$1,122,912 | 5\% | 5\% | \$1,150,984 | 5\% | 5\% | \$1,179,759 | 5\% | 5\% |
| Para's | \$295,316 | 1\% | 1\% | \$302,699 | 1\% | 1\% | \$310,266 | 1\% | 1\% | \$318,023 | 1\% | 1\% | \$325,973 | 1\% | 1\% |
| Administration | \$1,175,836 | 5\% | 5\% | \$1,175,836 | 5\% | 5\% | \$1,175,836 | 5\% | 5\% | \$1,175,836 | 5\% | 5\% | \$1,175,836 | 5\% | 5\% |
| Independent | \$888,081 | 4\% | 4\% | \$910,283 | 4\% | 4\% | \$933,040 | 4\% | 4\% | \$956,366 | 4\% | 4\% | \$980,275 | 4\% | 4\% |
| Substitutes | \$420,000 | 2\% | 2\% | \$420,000 | 2\% | 2\% | \$420,000 | 2\% | 2\% | \$420,000 | 2\% | 2\% | \$420,000 | 2\% | 2\% |
| Health Insurance | (included in salaries) |  | (included in salaries) |  |  | (included in salaries) |  |  | (included in salaries) |  | (included in salaries) |  |  |  |  |
| Workcomp/Craft Benefits/Other Benefits | \$131,007 |  |  | \$133,495 |  |  | \$136,012 |  |  | \$138,518 |  |  | \$140,606 |  |  |
| Termination pay | \$240,000 |  |  | \$500,000 |  |  | \$500,000 |  |  | \$500,000 |  |  | \$500,000 |  |  |
| OT, Sabbatical, Activity/Athletic/Duty Stipends | \$765,973 |  |  | \$804,272 |  |  | \$844,485 |  |  | \$886,709 |  |  | \$931,045 |  |  |
| Cell phone stipend | \$0 |  |  | \$0 |  |  | \$0 |  |  | \$0 |  |  | \$0 |  |  |
| Travel stipend | \$28,065 |  |  | \$28,065 |  |  | \$28,065 |  |  | \$28,065 |  |  | \$28,065 |  |  |
| Total Salary \& Benefits | \$20,477,529 | 89\% | 89\% | \$20,830,552 | 88\% | 88\% | \$21,185,635 | 88\% | 86\% | \$21,534,838 | 88\% | 87\% | \$21,796,235 | 89\% | 88\% |
| Curriculum \& Technology | \$281,578 | 1\% | 1\% | \$281,578 | 1\% | 1\% | \$481,578 | 2\% | 2\% | \$281,578 | 1\% | 1\% | \$281,578 | 1\% | 1\% |
| O\&M | \$1,210,888 | 5\% | 5\% | \$1,265,378 | 5\% | 5\% | \$1,322,319 | 5\% | 5\% | \$1,381,824 | 6\% | 6\% | \$1,444,006 | 6\% | 6\% |
| Property \& Liability Insurance | \$456,245 | 2\% | 2\% | \$524,682 | 2\% | 2\% | \$603,385 | 2\% | 2\% | \$693,892 | 3\% | 3\% | \$797,976 | 3\% | 3\% |
| Superintendent Contingency |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| -Without levies | \$229,682 | 1\% |  | \$235,544 | 1\% |  | \$241,858 | 1\% |  | \$241,858 | 1\% |  | \$244,739 | 1\% |  |
| -With levies | \$230,194 |  | 1\% | \$235,544 |  | 1\% | \$245,071 |  | 1\% | \$245,071 |  | 1\% | \$249,002 |  | 1\% |
| Assistant Superintendent Contingency | \$0 | 0\% | 0\% | \$0 | 0\% | 0\% | \$0 | 0\% | 0\% | \$0 | 0\% | 0\% | \$0 | 0\% | 0\% |
| Building Budgets | \$539,207 | 2\% | 2\% | \$539,207 | 2\% | 2\% | \$539,207 | 2\% | 2\% | \$539,207 | 2\% | 2\% | \$539,207 | 2\% | 2\% |
| Department Budgets (excluding curriculum, technology |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| \& contingencies) | \$1,453,698 | 6\% | 6\% | \$1,453,698 | 6\% | 6\% | \$1,453,698 | 6\% | 6\% | \$1,453,698 | 6\% | 6\% | \$1,453,698 | 6\% | 6\% |
| Deficit (without levies) | (\$1,680,601) | -7\% |  | (\$1,576,277) | -7\% |  | $(\$ 1,641,901)$ | -7\% |  | (\$1,653,013) | -7\% |  | $(\$ 2,083,557)$ | -9\% |  |
| Deficit (with levies) | (\$1,629,929) |  | -7\% | (\$1,576,277) |  | -7\% | (\$1,323,821) |  | -5\% | (\$1,238,395) |  | -5\% | (\$1,661,505) |  | -7\% |


| Move to Interlocal: |  |  |
| :--- | :--- | :--- |
| Curriculum \& Technology | $\$ 381,578$ | $\$ 281,578$ |
| Property \& Liability Insurance | $\$ 456,245$ | $\$ 524,682$ |
| Superintendent Contingency |  |  |
| - Without levies | $\$ 229,682$ | $\$ 235,544$ |
| -With levies | $\$ 230,194$ | $\$ 235,544$ |


| Reductions <br> 10\% of Building Budgets <br> 20\% of Department Budgets (excluding curriculum, | $\$ 53,921$ |  |
| :--- | ---: | ---: |
| technology \& contingencies) |  | $\$ 53,921$ |
| Deficit (without levies) | $\$ 290,740$ | $\$ 290,740$ |
| Deficit (with levies) | $(\$ 268,435)$ | $(\$ 189,813)$ |
|  | $(\$ 217,251)$ | $(\$ 189,813)$ |
| PROJECTED INTERLOCAL CASH BALANCE |  |  |
| Beginning of Year |  | $\$ 3,926,663$ |
| FY 2023-24 Estimated Expenditures | $(\$ 3,0867,369$ | $(\$ 3,177,299)$ |
| Projected Transfers In | $\$ 900,000.00$ | $\$ 900,000$ |
| Estimated Interest | $\$ 7,500.00$ | $\$ 3,250$ |
| End of Year Balance | $\$ 3,926,663$ | $\$ 1,652,614$ |

## METHODOLOGY BEHIND RECAP

Methodology to calculate ANB:

- For FY 2023-24 through 2027-28, adjusted the District's internal enrollment projections as follows:
o Added 40 students to ninth grade each year
o Subtracted 10 students from the tenth and eleventh grades and 20 from the twelfth grade each year to account for class shrinkage.
- Adjusted internal enrollment projections for FY 2023-24 through 2027-28 as follows:
o Calculated the average part-time percentage over 6 years (excluding FY 2020-21 and FY 2021-22) and applied that percentage to the calculated head count.
- Calculated the percentage of shrinkage from fall to spring for the high school (2\%) and applied that to the spring count and calculated the average adjusted enrollment.
- Converted enrollment counts to ANB.

Methodology to calculate budget authority limits:

- Obtained an updated general fund model from the OPI.
- Inflationary increases were applied as follows:
o FY 2023-24-2.7\%
o FY 2024-25-3.0\%
o FY 2025-26-3.0\%
o FY 2026-27-2.17\%
o FY 2027-28-2.17\%
- Input internal ANB projections for FY 2023-24 through 2027-28 into the model and deleted the OPI growth rate factor on ANB for those years.

Methodology to calculate expenditure budgets:

- Salaries
o Assumed no percentage increases on matrices for all employee groups.
o Teachers:
- Calculated the salary increases under the following assumptions:
- Assumed all employees step with the exception of those in "ghost" steps.
- Assumed FY 2022-23 retiree replacements would be placed at BA+10, step 6.
- Assumed 3 retirements in both elementary and high school in FY 202324 (based on the last incentive offered, retirements are much lower in the year following an incentive). Calculated the savings using the average salary of retirees in the past two years and replacements would be placed at BA+10, Step 6 . The savings is approximately $\$ 91,420$ in both the elementary and high school.
- Assumed 11 retirements in the elementary and 7 in the high school in remaining fiscal years (based on the average each year in the past 9 years, excluding years that an additional incentive was offered and the year after the incentive). Calculated the saving using the same criteria as above. The savings each year is approximately $\$ 320,519$ in the elementary and $\$ 217,580$ in the high school.
- Anticipated $2 \%$ increase in salaries due to lane movement.
- Subtracted out salaries paid out of other funds (approximately $10 \%$ in elementary and $4 \%$ in the high school).
- Added in Montessori stipends $(\$ 12,000)$.
- Moved a portion of nurses' and counselors' salaries from the general funds to the building reserve funds, approximately $\$ 600,000$ in the elementary and approximately $\$ 300,000$ in the high school.
o Administrators:
- Moved an additional $5 \%$ of elementary and middle school principal's salaries to transportation ( $10 \%$ of salary to be paid out of the transportation fund).
- Moved $10 \%$ of Chief of Staff's salary to transportation.
- Moved 20\% of Special Education Director to transportation.
o Independents, para educators, custodians, and secretaries: Increased salaries 2.5\% for steps each year.
o Reduced Para Educators by the amount to be paid out of other funds.
o OT, Sabbatical, Activity/Athletic/Duty Stipends: Increased by 1\% each year in the elementary and $5 \%$ each year in the high school.
o No increase in health benefits.
- Reduced termination payouts to $\$ 240,000$ in FY 2023-24 (year following retirement incentives). Projected termination payouts as constant at $\$ 500,000$ in following years.
- Projected worker's compensation as constant.
- Utilities:
o Assumed a $17 \%$ increase from 2021 in electricity costs, based on information from Northwestern Energy. Assumed 4.5 \% increase in the following years.
o Assumed a 46\% increase in natural gas costs in FY 2024, based on information received from Commercial Energy. A 5\% increase was projected for FY 2025-2028, based on the predictions of National Forecasting Agencies. Assumed a $4.5 \%$ increase in the following years.
o Assumed a $6 \%$ increase in the elementary and $5 \%$ increase in the high school for water, sewer and garbage costs. The percentage increases reflect the average increase over the past 5 years.
o Assumed a $30 \%$ increase on maintenance and custodial equipment and supplies.
o Assumed $4.5 \%$ increase in all other O \& M costs.
- Projected a $15 \%$ increase each year in liability. The increase reflects the continuing rise in the cost for cyber insurance.
- Curriculum and Technology are annual needs estimated needs, with the exception of FY 202324 when new curriculum adoption of $\$ 800,000$ in the elementary and $\$ 300,000$ in the high school is anticipated.
- Superintendent contingency is $1 \%$ of budget.
- Eliminated assistant superintendent's contingency.
- Maintained the current $65 / 35 \%$ split for elementary and high school. Split is $68 \% / 32 \%$ if based on ANB. If based on budgets, the split is $64 \% / 36 \%$. If based on FTE, the split is $68 \% / 32 \%$.

Costs moved to the Interlocal Fund for two (2) years:

- Curriculum \& Technology:
- FY 2023-24 - \$750,760 in the elementary and \$381,578
- FY 2024-25 - \$750,760 in the elementary and \$381,578
- Property \& Liability Insurance - \$847,313 in FY 2024, \$974,410 in FY 2025
- Superintendent Contingency.
- FY 2024 - $\$ 401,628$ without levies, $\$ 407,664$ with levies
- FY 2025 - $\$ 410,325$ without levies, $\$ 417,380$ with levies

Reductions:

- $10 \%$ of Building Budgets ( $\$ 49,418$ in the elementary and $\$ 53,921$ in the high school)
- $20 \%$ of Department Budgets, excluding curriculum \& technology ( $\$ 247,844$ in the elementary and $\$ 290,740$ in the high school).

Eliminations:

- Assistant Superintendent's Contingency $(\$ 100,000$ in elementary and $\$ 54,000$ in the high school).
- Board of Trustees meals ( $\$ 4,500$ in the elementary and $\$ 4,000$ in the high school).
- Cell phone stipends ( $\$ 46,305$ in the elementary and $\$ 23,441$ in the high school).

